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The reproducibility of psychiatric evaluations of work disability: two reliability and agreement studies

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Abstract

Background: Expert psychiatrists conducting work disability evaluations often disagree on work capacity (WC) when assessing the same patient. More structured and standardised evaluations focusing on function could improve agreement. The RELY studies aimed to establish the inter-rater reproducibility (reliability and agreement) of 'functional evaluations' in patients with mental disorders applying for disability benefits and to compare the effect of limited versus intensive expert training on reproducibility.

Methods: We performed two multi-centre reproducibility studies on standardised functional WC evaluation (RELY 1 and 2). Trained psychiatrists interviewed 30 and 40 patients respectively and determined WC using the Instrument for Functional Assessment in Psychiatry (IFAP). Three psychiatrists per patient estimated WC from videotaped evaluations. We analysed reliability (intraclass correlation coefficients [ICC]) and agreement ('standard error of measurement' [SEM] and proportions of comparisons within prespecified limits) between expert evaluations of WC. Our primary outcome was WC in alternative work (WC_{alternative.work}), 100–0%. Secondary outcomes were WC in last job (WC_{last,job}), 100–0%; patients' perceived fairness of the evaluation, 10–0, higher is better; usefulness to psychiatrists.

Results: Inter-rater reliability for WC_{alternative.work} was fair in RELY 1 (ICC 0.43; 95%CI 0.22–0.60) and RELY 2 (ICC 0.44; 0.25–0.59). Agreement was low in both studies, the 'standard error of measurement' for WC_{alternative.work} was 24.6 percentage points (20.9–28.4) and 19.4 (16.9–22.0) respectively. Using a 'maximum acceptable difference' of 25 percentage points WC_{alternative.work} between two experts, 61.6% of comparisons in RELY 1, and 73.6% of comparisons in RELY 2 fell within these limits. Post-hoc secondary analysis for RELY 2 versus RELY 1 showed a significant change in SEM_{alternative.work} (– 5.2 percentage points WC_{alternative.work} [95%CI – 9.7 to – 0.6]), and in the proportions on the differences \leq 25 percentage points WC_{alternative.work} between two experts (p = 0.008). Patients perceived the functional evaluation as fair (RELY 1: mean 8.0; RELY 2: 9.4), psychiatrists as useful.

Conclusions: Evidence from non-randomised studies suggests that intensive training in functional evaluation may increase agreement on WC between experts, but fell short to reach stakeholders' expectations. It did not alter reliability. Isolated efforts in training psychiatrists may not suffice to reach the expected level of agreement. A societal discussion about achievable goals and readiness to consider procedural changes in WC evaluations may deserve considerations.

Keywords: Disability evaluation, Work capacity evaluation, Return to work, Social security, Reproducibility of results, Observer variation, Evidence-based medicine

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Background

Western countries have social security systems in place that provide wage replacement benefits to individuals whose reduced health restricts or prevents them from working [1]. Over the last decade, most countries of the Organisation for Economic Co-operation and Development (OECD) have reported escalating rates of disabled workers, with current estimates ranging between four to eight individuals per thousand of working age population per year [2, 3]. In absolute terms, the annual number of new recipients of disability benefits ranges between 16,000 individuals for Switzerland and 1,700,000 for the USA. These numbers constitute a substantial economic challenge for society.

Many treating psychiatrists [3, 4] are engaged to perform medical evaluations, aimed at clarifying functional capacity of workers who claim inability to work due to illness or injury. Work capacity (WC) evaluations integrate detailed information about patients' jobs, their functioning at work, residual ability to perform job-specific skills, and selfperceived work ability. This process involves a number of implicit and explicit judgements. The experts' final judgement is further influenced by their interaction with patients, personal experiences, training, personal and societal norms and values [5]. This complexity calls for a rigorously structured approach to medical evaluations, with clear guidance on the process for acquiring and integrating information.

Our research on the reproducibility of WC evaluations evolved from widespread dissatisfaction with medical evaluations in Switzerland, where two nationwide surveys highlighted serious concerns regarding psychiatric evaluations of WC [3, 6]. Respondents ranked the missing link between expert findings and their final judgement on work incapacity as their top concern. Moreover, a systematic review on work disability evaluations from 12 countries revealed low reproducibility [7]. Almost all countries lacked an evidence-based approach to address the complexity of the task [8, 9]. We developed and piloted a functional evaluation programme that was intended to close the gap between health complaints and work limitations, and thereby increase transparency and uniformity of WC evaluations [10, 11].

Reproducibility is an umbrella term that encompasses two related concepts [12, 13]. First, the reliability of a 'measuring device', which –in our context– means how well expert judgements can distinguish patients with different degrees of WC from each other, despite measurement errors. Second agreement, which assesses how close the scores for repeated measurements (by the same or different raters) are for the same individual, and therefore concerns measurement error.

Good reproducibility, which encompasses both reliability and agreement, is a prerequisite for implementing a procedure in routine practice. We explored the effect of standardised training in functional evaluation for psychiatrists assessing the WC of patients reporting disability due to mental illness. We focused on patients with mental disorders, as this population is perceived as being particularly vulnerable to subjectivity regarding the evaluation of work disability [2, 14, 15].

Methods

Two major administrative governmental changes¹ interfered with our original research plan - a reproducibility study followed by a randomised controlled trial (RCT) on work disability evaluations based on usual practice versus evaluations using functional evaluations [16]. We therefore conducted two reproducibility studies in the same setting, one based on limited training in functional evaluation with delayed application in the study (RELY 1), the second providing intensive standardised and manualised training with timely application [16] (RELY 2).

Study design and participants

We performed two multi-centre reproducibility studies, RELY 1 and 2, using a partially crossed design in which four expert psychiatrists (one interviewer, three video raters) independently rated the WC of actual patients claiming disability benefits (see study protocol [11], Additional files 1 and 2 for detailed methodology). We followed the Guidelines for Reporting Reliability and Agreement Studies (GRRAS) [13].

In RELY 1, eligible psychiatrists performed disability evaluations commissioned by the National Disability Insurance Scheme or the Swiss National Accident Insurance Fund (Suva). Psychiatrist recruitment took place in five assessment centres. Eligible patients had submitted an application for disability benefits from the Zurich office of the National Disability Insurer or from Suva, were fluent in German, and were attending an independent psychiatric evaluation for the first time. In line with routine procedures of the commissioning organisation¹, eligible patients were randomly distributed among the assessment centres and allocated to the next available interviewing psychiatrist. Patient recruitment in the five disability assessment centres took place between November 2013 and February 2015.

In RELY 2, all but one RELY 1-experts were recruited as interviewers. The recruitment of new video raters was carried out through Swiss Insurance Medicine, the professional society of insurance medicine. Patient recruitment for RELY 2 followed the procedures of RELY 1 and took place between July 2015 and April 2016. To compensate for the time loss in RELY 1 (see below), RELY 2 re-used 15 videos from RELY 1 that scored highest for functional interviewing criteria [17].

Procedures

Our functional evaluation approach incorporated three tools to systematically collect and document information for judging the patients' work disability: (1) a semi-structured interview about their work and self-perceived work limitations; (2) concise descriptions of exemplary reference jobs for alternative work, and (3) a three-part instrument for documenting work-related limitations (ICF-based Instrument for Functional Assessment in Psychiatry, IFAP 1 on mental functions; IFAP 2a&b on functional capacities, based on [18] (with further enhancements in RELY 2), IFAP 3a&b on overall WC, single-item scale from 100 to 0% WC, relating to the patients' last job [3a] and alternative work [3b]) [10, 11]. IFAP 1 and 2 will be reported elsewhere.

Formal training in RELY 1 included written material, instructions on the use of IFAP [10] and three training sessions with didactic presentations, interactive small group sessions [11] and individual practice between sessions. The governmental changes¹ and the enforced reorganization in the assessment centres stalled RELY 1 with a mean training-to-rating delay exceeding one year. We named RELY 1 the group 'with limited training and delayed application'. The rating psychiatrists in RELY 2 underwent an intensive manualised training with expert calibration to the IFAP rating rules and enhanced descriptions of reference jobs, and doubling of training hours followed by timely implementation.

Assigning video raters randomly to patients ensured concealed allocation and prevented rater-group membership where the same raters repeatedly form a rating group for a patient [19]. Video raters reviewed the material independently, unaware of the other raters. Neither patients nor psychiatrists were blinded. Interviewing psychiatrists integrated the functional interview into their usual evaluation which was videotaped. They completed IFAP ratings, and summarized patients' medical files for the rating psychiatrists. Three psychiatric raters per patient viewed the videos with medical summaries and job descriptions, and completed the IFAP ratings. In total, four independent ratings were generated for each patient.

Outcomes, data collection, analysis

The primary outcome was expert judgement of patients' overall WC for alternative work (IFAP 3b) used by the insurers to calculate the patients' benefits. Secondary outcomes were WC for patients' last job (IFAP 3a), experts' certainty in their own judgements of WC (scale 0–10), patients' perceived fairness of the evaluation (a 29-item questionnaire [20, 21], see Additional file 3), including general satisfaction with the evaluation (scale 0–10), and experts' perception of the functional evaluation (telephone interviews, RELY 1; online survey, RELY 2).

We collected socio-demographic data on patients, experts, patients' mental disorder(s) [22] with impact on WC and the experts' judgement of the disorders' severity (scale from 0 to 10). To establish patients' main diagnosis, three of four psychiatrists had to code the same diagnosis on the second digit level of ICD-10 (i.e. F0, F1, etc.). Typicality was ascertained by comparing study patients to patients in usual practice with respect to six predefined criteria [11].

Observations that expert evaluations without standardised procedures typically achieve low reliability (ICC or Kappa around 0.4) [8] informed our sample size calculation. With a sample size of 30 in RELY 1, a two-sided 95%CI around the intraclass correlation coefficient (ICC) would extend ± 0.15 from the observed ICC, assuming a true ICC value of 0.6 [23, 24]. The sample size of 40 in RELY 2 accounted for the wider 95%CI observed in RELY 1.

We used descriptive statistics for continuous and categorical data, plotting experts' ratings of overall WC per patient ('last job', 'alternative work') and counting patients with maximum divergent WC ratings (i.e., ranging between 100 and 0%) [6]. Variance components (psychiatrists, patients, residuals) underlying the ICC were determined using a linear mixed-effects model. We reported reliability by the ICC variant measuring absolute agreement, ICC_{abs.agree} [25]:

$$ICC_{abs.agree} = \frac{\sigma_{Patients}^2}{\sigma_{Patients}^2 + \sigma_{Psychiatrists}^2 + \sigma_{Residuals}^2}$$

with $\hat{\sigma}^{2}_{Patients}$ (between-patient variance), $\hat{\sigma}^{2}_{Psychiatrists}$ (between-psychiatrist variance), and $\hat{\sigma}^{2}_{Residuals}$ (residual variance) as a value between 0 and 1. The linear mixed-effects model used WC as response and crossed random intercepts for patients and psychiatrists. An intercept was fitted as the only fixed effect. Model-based parametric bootstrapping was used to estimate 95%CIs. We interpreted the ICC as poor (ICC < 0.40), fair (0.40–0.59), good (0.60–0.74) and excellent (\geq 0.75) [26].

For agreement, we report 1) standard error of measurement (SEM) and 2) proportion of psychiatrist-bypsychiatrist comparisons that stayed within a prespecified limit for the difference in WC [6, 12]. Agreement parameters retain their actual scale of measurement making clinical interpretations more accessible [13]. 'Standard error of measurement' describes the psychiatrist variation in WC [12].

$$SEM_{agreement} = \sqrt{\sigma_{Psychiatrists}^2 + \sigma_{Residuals}^2}$$

To facilitate the clinical interpretation of the observed 'standard error of measurement', we calculated an expected value of 'standard error of measurement' [12] based on the results of a recent survey [6] in which more

than 600 Swiss stakeholders from five interest groups (psychiatrists, experts, lawyers, judges, insurers) expressed their expectations on what constitutes a 'maximum acceptable difference' (Table 1). Expected value of 'standard error of measurement' is defined [12] as SEM_expected = $\frac{MAD}{1.96*\sqrt{2}}$, where MAD denotes the 'maximum acceptable difference' in WC ratings between any two raters (corresponding to the 'smallest detectable change' in de Vet 2006 [12]). We used the upper limit of the interquartile range (IQR) of the 'maximum acceptable difference' determined by psychiatrists and experts (25 percentage points, see Table 1) and by lawyers, judges and insurers (20 percentage points). We used the upper limit of the IQR rather than the median to indicate that 75% of that stakeholder group considered higher differences in WC ratings as unacceptable. However, many in this group felt that the 'maximum acceptable difference' should be as low as 20, 15, or even 10 percentage points.

For the stakeholders [6], observed 'standard error of measurement' had to be smaller than 9.0 percentage points WC (SEM_{expected} by psychiatrists and experts), and 7.2 percentage points WC (lawyers, judges, insurers). 2) Proportion of comparisons within a prespecified limit: Comparing the ratings of all four psychiatrists per patient with each other resulted in six comparisons per patient. We calculated how often this proportion varied with a threshold of ≤ 10 (15-, 20-, up to 50-) percentage points WC. These thresholds were informed by a Swiss survey [6] with over 600 stakeholders (lawyers, treating psychiatrists, expert psychiatrists, social judges, insurers' employees) who reported what degree of deviation of assumed WC between two psychiatrists they would find at maximum – acceptable (Table 1, 'maximum acceptable difference, reported as median and interquartile range [IQR]). We used the upper limit of IQR as threshold (i.e., 75% of respondents who approved only equal or lower differences between two raters as acceptable) to determine agreement between study psychiatrists at different levels of stakeholder expectations.

To test whether the psychiatrists systematically differ in their ratings, we formulated two mixed-effects models. The null model consists of percentage WC as the response variable, an intercept as the single fixed effect, and a random intercept for the claimants. The alternative model includes crossed random intercepts for claimants and psychiatrists. A likelihood ratio test was performed to test whether allowing for a separate variance component for the psychiatrists significantly improved model fit. For each test, we reported χ^2 -statistic and associated *p*-value using Satterthwaite's approximation of degrees of freedom [27].

Comparing RELY 1 and RELY 2

RELY 1 and 2 can be conceptualized as two treatment arms of a non-randomised comparative study, with psychiatrists in RELY 1 resembling the control group, having received limited training but probably suffered substantial knowledge decay due to the one-year delay in starting the study. Those in RELY 2 resemble the intervention group with intensive training in functional evaluation and timely application in the study as planned. Both studies had recruited psychiatrists and patients from the same population, patients had received the same procedures and had been rated using the same reporting instrument. We used these similarities to justify post-hoc analyses comparing RELY 1 and 2 [28]. Intensive calibration of experts was expected to decrease psychiatrist variance and total variance, and to reduce maximum divergent ratings among patients.

We used the linear mixed effects model to compare RELY 1 and RELY 2 for difference in percentage WC ('last job'; 'alternative work') and 'standard error of measurement' (WC_{alternative.work}). We used model-based parametric boot-strapping analogous to estimating the 95%CI of the ICC. Each pair of datasets was compared by fitting the linear mixed-effects models described above and by calculating the differences in percentage WC and 'standard error of measurement' (RELY 2 minus RELY 1). The procedure was repeated 9999 times.

Table 1 Inter-rater variability: Expectation of stakeholders. 'Maximum acceptable difference' in work capacity (WC) ratings between two experts performing a psychiatric evaluation in the same patient [6]

What is the maximum difference in WC ratings that stakeholders would find acceptable when two experts independently assess the same patient?	Lawyers $(n = 81)$	Psychiatrists $(n = 242)$	Experts (<i>n</i> = 114)	Judges (n = 47)	Insurers (<i>n</i> = 108)
in the current situation of performing evaluations, median difference (interquartile range, IQR)	15%	20%	20%	15%	10%
	(10–20%)	(10–25%)	(10–25%)	(10–20%)	(10–20%)

Legend: WC: work capacity; % WC = absolute percentage points in work capacity

How to interpret this table?

• 75% of treating and expert psychiatrists felt that the 'maximum acceptable difference' in WC ratings between two experts should be 25% corresponding to the upper limit of the IQR

• 75% of lawyers, judges and insurers and 50% of treating and expert psychiatrists felt that the 'maximum acceptable difference' in WC ratings between two experts should be 20% WC corresponding to the upper limit of the IQR (jurists) or the median (psychiatrists)

• 50% of lawyers, judges and insurers felt that the 'maximum acceptable difference' in WC ratings between two experts should be 15% corresponding to the median

^{• 25%} of all stakeholders felt that the 'maximum acceptable difference' in WC ratings between two experts should be 10% corresponding to the lower limit of the IQR

Patient and public involvement

To promote trust in our study, we assembled an observer group of stakeholders from patient organisations, the legal profession (patient lawyers, academics, cantonal courts and the Swiss Federal Supreme Court), professional medical societies and representatives of social security. The group met once a year for update and discussion. Furthermore, we piloted a questionnaire on perceived fairness focusing on comprehension, acceptance, and ease of use with 40 patients from one assessment centre. We communicated study rationale and design online (www.unispital-basel.ch/ebim/RELY).

Results

RELY 1-study

Of 160 potentially eligible patients, 109 met inclusion criteria and 30 (28%) entered the RELY 1-study (Additional file 4). Non-responder analysis showed no difference for age (p = 0.65), but greater number of females among non-responders (p = 0.02). Twelve of 19 psychiatrists performed interviews, all performed IFAP ratings. Table 2 describes psychiatrists and patients.

Mean WC was 43.6% for 'last job' (95%CI 34.1–53.2%) and 55.0% for 'alternative work' (95%CI 47.3–62.8%). When judging WC for 'last job' and 'alternative work', experts arrived at maximum divergent estimates in two (2/30, 6.7%) and five (5/30, 16.7%) patients, respectively. Although the WC ratings of the same patient varied widely across psychiatrists (Fig. 1), psychiatrists were highly certain that their own ratings reflected patients' WC (rating scale: 7.4 points, mean, 95%CI 6.8–8.0 for 'last job' and 7.2 points, 95%CI 6.6–7.8 for 'alternative work'). The ratings for 'last job' showed that some psychiatrists were systematically stricter than others (rater effect, 'last job' p < 0.001, 'alternative work' p = 0.07).

Reliability and agreement

Table 3 provides variance estimates on the absolute and relative contributions of three sources of variation - psychiatrists, patients, residuals - to WC ratings, adding up to a total variance of 1092 ('last job') and 1060 ('alternative work'), respectively. Inter-rater reliability on WC ratings was poor for 'last job' (ICC 0.38; 95%CI 0.19– 0.55) and fair for 'alternative work' (ICC 0.43; 95%CI 0.22–0.60).

Figure 2 shows the proportion of psychiatrist-bypsychiatrist comparisons across a spectrum of varying limits for 'maximum acceptable difference' in WC between two psychiatrists. With a difference of ≤ 25 percentage points WC – the limit suggested by treating psychiatrists and experts (Table 1) -, 61.6% of comparisons would fall within this prespecified limit. Observed 'standard error of measurement' as a measure for agreement on WC was 26.0 percentage points (95%CI 21.5–31.0) for 'last job' and 24.6 percentage points (95%CI 20.9–28.4) for 'alternative work'. Both results were larger than the expected 'standard error of measurement' converted from the 'maximum acceptable difference' that stakeholders considered appropriate (9.0 for experts and psychiatrists; 7.2 for lawyers, judges, insurers, Table 4).

RELY 2-study

Of 147 potentially eligible patients, 123 met inclusion criteria and 25 entered the RELY 2-study, along with 15 RELY 1-patient videos (Additional file 5). Non-responder analysis showed no difference for age (p = 0.09) or gender (p = 0.34). Twenty-four new psychiatrists participated in the study. Eleven RELY 1-psychiatrists performed the interviews, and all psychiatrists performed IFAP ratings. Table 2 provides characteristics of psychiatrists and patients.

Mean WC was 46.3% for 'last job' (95%CI 39.9–52.6%) and 62.9% for 'alternative work' (95%CI 57.7–68.0%). Psychiatrists arrived at maximum divergent WC ratings in two patients for 'last job' (2/40, 5%) and none for 'alternative work'. Again, WC ratings of the same patient varied widely across psychiatrists (Fig. 3), even though the psychiatrists were highly confident in their own ratings (rating scale: 7.7 points, mean, 95%CI 7.3–8.1 for 'last job' and 7.4 points, 95%CI 7.0–7.9, for 'alternative work'). There was no rater effect ('last job', p = 0.07, 'alternative work', p = 0.10).

Reliability and agreement

Table 3 provides variance estimates on the contributions of the different sources of variance to WC ratings, adding up to a total variance of 1064 ('last job') and 669 ('alternative work'), respectively. Inter-rater reliability on WC (Table 3) was fair for 'last job' (ICC_{abs.agree} 0.47; 95%CI 0.29–0.61) and for 'alternative work' (0.44; 95%CI 0.25–0.59).

Figure 2 shows the proportion of psychiatrist-bypsychiatrist comparisons with difference in WC rating ≤ 25 percentage points. Here, 73.6% of comparisons would fall within this limit. 'Standard error of measurement' was a difference in WC of 23.9 percentage points (95%CI 20.8–27.0) for 'last job' and of 19.4 percentage points (95%CI 16.9–22.0) for 'alternative work'. Both results were larger than the expected 'standard error of measurement' converted from the 'maximum acceptable difference' that stakeholders considered appropriate (9.0 for experts and psychiatrists, 7.2 for lawyers, judges, insurers, Table 4). **Table 2** Characteristics of psychiatrists and patients. Characteristics of psychiatrists and patients, including the main diagnoses of the patients' mental disorder(s) with impact on work capacity. In RELY 1 (RELY 2), six (seven) patients had been assigned two main diagnoses

	RELY 1	RELY 2	
Psychiatrists, RELY 1: n=19 ^a ; RELY 2: n=35 ^b			
Age			
31-40/ 41-50/ 51-60/ > 60 years/ missing	5/ 42/ 21/ 32/ 0% ^c	3/ 40/ 31/ 20/ 6%	
Gender			
male	79%	83%	
Experience			
Years since board certification as psychiatrist, mean (SD)	15.6 (9.7)	15.8 (9.0)	
Number of years performing disability evaluations, mean (SD)	13.8 (9.2)	12.4 (7.5)	
Number of evaluations in the previous year,			
0-4/ 5-20/ 21-50/ > 50/ missing	0/ 10 / 32 / 58/ 0%	6/ 17/ 31/ 40/ 6%	
Time span from training to rating in days, mean (range)	404 days (115–578)	41 days (5–88)	
Patients, RELY 1: n=30; RELY 2: n=40			
Age, years: mean (SD)	47.2 (8.6)	48.6 (10.1)	
Gender			
male	57%	53%	
Marital status			
Unmarried/ married/ divorced/ missing	20/40/40/0%	20/ 28/ 45/ 8%	
Nationality			
Swiss/ others/ missing	63/23/14%	70/ 28/ 2%	
Country of birth			
Switzerland/ others/ missing	67/27/6%	75/23/2%	
Severity of disorder ^d			
mean (SD)	5.3 (2.1)	4.9 (1.8)	
Typicality of study patient compared to other patients seen by the expert			
frequent / semifrequent / rare	36/44/20%	27/ 56/ 17%	
Main diagnoses (ICD 10 classification) Number of diagnoses RELY 1: n=36; RELY 2: n=47			
Mood disorders (F3)	26%	40%	
Neurotic, stress-related, somatoform disorders (F4)	19%	21%	
thereof somatoform disorders (F45)	6%	15%	
Organic (F0)	11%	9%	
Disorders of adult personality and behaviour (F6)	11%	6%	
Psychoactive substance use (F1)	3%	0%	
Mental retardation (F7)	0%	2%	
Behavioural and emotional disorders with onset in childhood (F9)	0%	2%	
Patients without main diagnosis	19%	19%	

a) Twelve out of 19 psychiatrists performed interviews, all performed ratings. b) Eleven out of 35 psychiatrists performed interviews, all performed ratings. c) Percentages are rounded to nearest whole numbers, d) Scale from 0 to 10, higher score indicates more severe disorder

Comparing RELY 1 and 2

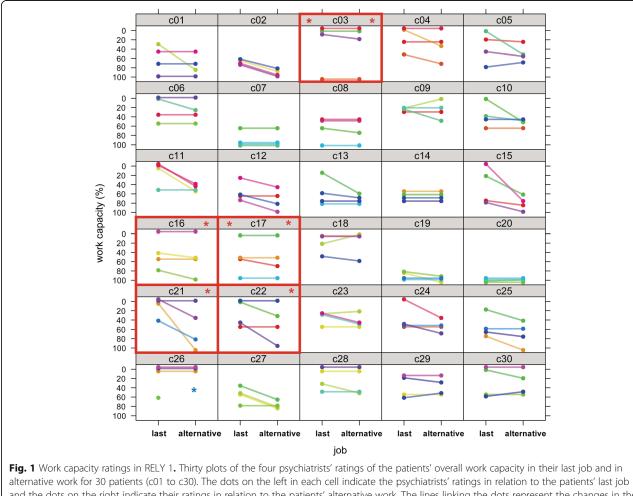
Sociodemographics

higher WC_{alternative.work} (55.0% versus 62.9%, 7.9% WC, 95%CI – 1.1 to 17.1) in RELY 2.

Psychiatrists and patients in RELY 1 resembled those in RELY 2. RELY 1 and 2 patients showed no difference in WC_{last.job} (43.6% versus 46.3%, 2.7% WC, mean difference, 95%CI – 8.8 to 13.9), but a trend for

Variances, reliability, and agreement (Table 3)

While 24% of variance in WC for 'last job' in RELY 1 was attributable to the psychiatrists, more intensive standardisation



alternative work for 30 patients (c01 to c30). The dots on the left in each cell indicate the psychiatrists' ratings in relation to the patients' last job and the dots on the right indicate their ratings in relation to the patients' alternative work. The lines linking the dots represent the changes in the psychiatrists' ratings. Each psychiatrist has a different colour. Red frames: psychiatrists disagreed with each other by 100% about the extent of work capacity. This was the case for two patients in relation to their last job, and for five patients in relation to alternative work. * Patients with maximum divergent expert ratings. * For 'alternative work', one rating of patient 26 was excluded from the analysis due to a violation of the rating rules

reduced this variation to 7% in RELY 2. The reliability of the expert judgement on the patients' WC did not change in any of the four situations (RELY 1 and 2, last job and alternative work), indicating that our training programme in functional evaluation did not improve the reliability of expert judgements (ICC_{abs.agree} between 0.38 [poor] and 0.47 [fair]), i.e., experts were not enabled to better distinguish between individuals with higher and those with low remaining WC.

With regards to agreement between experts, the proportion of psychiatrist-by-psychiatrist comparisons that stayed below the prespecified threshold was higher in RELY 2 for all thresholds (Fig. 2). For example, at a threshold of 25 percentage points WC, the proportion of comparisons within the 'maximum acceptable difference' was 73.6% in RELY 2,

contrasted by 61.6% in RELY 1 (p = 0.008). The comparison of SEM_{alternative.work} showed a significant change by -5.2 percentage points (95%CI -9.7 to -0.6, Tables 3 and 4) in RELY 2.

Patients' and psychiatrists' perception of the functional evaluation

Patients' approval of the functional evaluation was high, with scores of 8.0 points (mean, 95%CI 7.2–8.8) in RELY 1 and 9.4 (95%CI 9.1–9.7) in RELY 2 for 'Overall perception of fairness' (see Additional file 3). Psychiatrists experienced the functional evaluation as a valuable addition to their current approach. RELY 2-psychiatrists reported a greater focus on functional aspects (21/25, 84%) by integrating the IFAP in their WC evaluations and acknowledged substantial professional benefit from the training (96%, 24/25).

Reference for WC		WC Mean (95%Cl)	Total variance	Variance components Absolute variance (Relative variance)		Reliability	Agreement			
							Proportion of WC	'Standard error of measurement' (95%Cl)	'Maximum acceptable difference' (95%Cl)	
				Psychiatrists	Patients	Residuals	ICC _{abs.agree} (95%CI)	Tatings between two psychiatrists whose ratings differed equal or less than the 'maximum acceptable difference' of 25 percentage points WC	reported in natural units	reported in natural units
Last job	RELY 1 <i>N</i> = 120	43.6% (34.1– 53.2)	1092	263 (24%)	414 (38%)	415 (38%)	0.38 (0.19–0.55)	52.2% (94/180)	26.0% WC (21.5–31.0)	72.2% WC (59.5–86.0)
	RELY 2 <i>N</i> = 160	46.3% (39.9– 52.6)	1064	76 (7%)	495 (47%)	493 (46%)	0.47 (0.29–0.61)	61.7% (148/240)	23.9% WC (20.8–27.0)	66.1% WC (57.7–74.9)
Alternative work	RELY 1 <i>N</i> = 119	55.0% (47.3– 62.8)	1060	88 (8%)	457 (43%)	515 (49%)	0.43 (0.22–0.60)	61.6% (112/177)	24.6% WC (20.9–28.4)	68.1% WC (57.9–78.8)
	RELY 2 <i>N</i> = 155	62.9% (57.7– 68.0)	669	50 (7%)	292 (44%)	328 (49%)	0.44 (0.25–0.59)	73.6% (170/231)	19.4% WC (16.9–22.0)	53.8% WC (46.8–61.0)

Table 3 Reliability and agreement measures. Absolute and relative contributions of the different sources of variation to work capacity ratings: work capacity ratings, total variance and variance components (psychiatrists, patients, residuals), reliability and agreement parameters for 'last job' and 'alternative work' in RELY 1 and RELY 2

Legend: WC: work capacity, % WC = absolute percentage points in work capacity, ICC_{abs.agree} = intraclass correlation coefficient (agreement variant); CI: confidence interval

Discussion

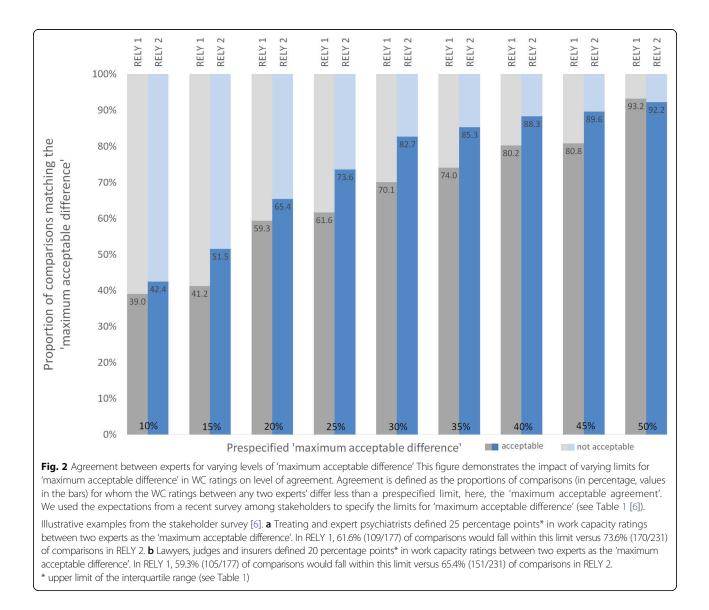
Main findings

Two multi-centre real-life reproducibility studies (RELY 1 and 2) of expert psychiatrists assessing WC in patients with mental disorders found that more intensive training in functional evaluation of WC reduced variance but did not change psychiatrists' low ability to discriminate patients with different degrees of WC for alternative work from each other. Post-hoc comparisons of RELY 1 and 2 indicated that intensive training achieved higher agreement between experts for WC_{alternative.work} ratings, albeit improvements fell short of expectations. Patients perceived the functional evaluation as fair, and psychiatrists perceived it as an useful addition to their current practice of work disability evaluation.

Strengths, limitations, challenges in design and performance

Strengths of our studies include the use of real-life disability evaluations with their heterogeneous mix of typical patients, a broad spectrum of experts, and calibration of experts and description of work demands as reference. Despite clear differences in concepts [12, 13, 25], both reproducibility parameters 'reliability' and 'agreement' are frequently used interchangeably in the literature. In our study, we analysed these parameters separately.

We did not achieve the expected improvement in reliability in RELY $2_{alternative.work}$. There, experts considered fewer patients as fully able or fully unable to work in alternative work compared to RELY 1, and consequently, almost all patients were attributed some remaining WC. The reduction of patient variance in RELY $2_{alternative.work}$ indicates that patients were perceived as more homogeneous than those in RELY 1. However, the equal reduction of variance across all variance components resulted in unaltered low discrimination of remaining WC across patients (ICC_{alternative.work} RELY 1 versus RELY 2: 0.43 versus 0.44, Table 5) [29]. This reflects reality: 'It *is* more difficult to tell people apart if they are relatively similar than if they are very different'([25], Chapter 8).



Agreement provides information about the measurement error of an instrument. Here, the 'Instrument Functional Evaluation' were experts with their presumed ability to elicit the relevant information from patients, experts who have suitable instruments, a good understanding of work demands, and skills to turn the compiled information into reasoned judgement on WC. Intensive manualised training improved expert agreement, but agreement remained low, indicating that the measurement error of functional evaluation with limited and intensive training passed any maximum acceptable disagreement [12]. The high measurement error far exceeding patient variance contributed directly to low reliability (Streiner 2014, chapter 8 [25]).

Studies on WC evaluations focus on reproducibility without addressing validity [8]. Although validity is crucial for credibility, it remains challenging to quantify work (in-)capacity, a social notion with implicit societal values, using psychometric methodology. Professional consensus grounded in evidence or predictive validity may provide a surrogate for validity. This assumption needs proof.

Psychiatrists constantly rated their confidence in their own WC assessment as very high, despite the fact that experts seeing the same patient often disagreed with each other. This phenomenon suggests that individual raters are working with different frames of reference, as can be seen with chronic pain: Some clinicians believe strongly that patients with (for example) fibromyalgia will not be able to work, while others feel very differently.

Prior evidence to inform our study design was very limited [7, 8]: We lacked information about potential effect sizes, sources and extent of variations, the impact of expert calibration on reproducibility, criteria to decide

a) Expected by stakehold	b) Observed in the RELY studies				
'Maximum acceptable difference' ^a	Corresponding 'Standard error of measurement'			'Standard error of measurement'	Corresponding 'Maximum acceptable difference'
25% WC	9.0% WC	Last job	RELY 1	26.0% WC	72.2% WC
20% WC	7.2% WC		RELY 2	23.9% WC	66.1% WC
15% WC	5.4% WC	Alternative job	RELY 1	24.6% WC	68.1% WC
10% WC	3.6% WC		RELY 2	19.4% WC	53.9% WC

Table 4 Expected versus observed agreement

Legend: % WC = absolute percentage points in work capacity

^a derived from the stakeholder survey (Table 1) [6]

This table compares the expectations of Swiss stakeholders of the agreement in WC ratings between two experts, expressed as 'maximum acceptable difference^a', with the agreement observed in the RELY studies, i.e., the variation between experts, expressed as 'standard error of measurement'. Converting 'maximum acceptable difference' into 'standard error of measurement' and vice versa allows comparison of the level of agreement

a) Agreement expected by stakeholders: Treating and expert psychiatrists considered a difference of 25% WC between two experts as the 'maximum acceptable difference' (i.e. for example, expert A: 60% WC; expert B: 35% WC or 85% WC) which corresponds to a variation between experts of 9.0% WC 'standard error of measurement'

If the 'maximum acceptable difference' between two experts were only 15% WC (i.e. for example, expert A: 60% WC, expert B: 45% WC or 75% WC), the corresponding variation between experts would be as low as 5.4% WC 'standard error of measurement'

b) Agreement observed in the RELY studies: RELY 2_{last job} found a level of agreement of 23.9% WC 'standard error of measurement' which corresponds to a ('maximum acceptable') difference in WC of 66.1% (i.e. for example, expert A: 30% WC; expert B: 96% WC)

on the most appropriate outcome measure, trustworthy data to feed the design, including power calculation for reliability and agreement estimates.

The original research plan proposed a reliability study on functional evaluation and WC judgements (RELY 1), followed by a randomised comparison with current practice [16]. Since governmental changes stalled RELY 1 for more than a year, the observed reproducibility reflects the impact of short training in functional evaluation without standardisation [7]. The reproducibility of experts without training may be comparably low or worse.

External factors interfered with the planned randomised comparison. It remains untested whether patients and lawyers would have indeed consented to a chance -rather than a 'preferred option'- allocation to either type of disability evaluation. In case of objections, a non-randomised comparison might have been the best alternative to test the effectiveness of training on reproducibility. Since the RELY studies lacked randomisation ('low quality evidence'), findings need to be interpreted with caution.

Some might argue that our study examines videos of patients rather than actual patients. However, our design purposefully mimics real-life disability assessments (see Bachmann 2016 [11], Fig. 3; [8]) where training intensity was balanced against feasibility for practicing psychiatrists, and the functional evaluation was integrated in individual conventional psychiatric interviews. Semistructured questions introduced mandatory themes about work, but left space for open questions. However, these elements facilitate heterogeneity in the raters' interpretation and reduced the intended reproducibility. This contrasts lab-like designs with highly standardised video-recorded interviews and experienced interviewers calibrated over longer periods in performing and rating interviews which achieve high reproducibility [8], but do not mirror reality.

Our study focused on the psychiatrists' evaluations all of which were part of multi-disciplinary WC evaluations. The ultimate judgments of remaining work capacity would have to integrate functional and WC evaluations from other (e.g., musculoskeletal, neurological) disciplines which adds challenges that were beyond our study.

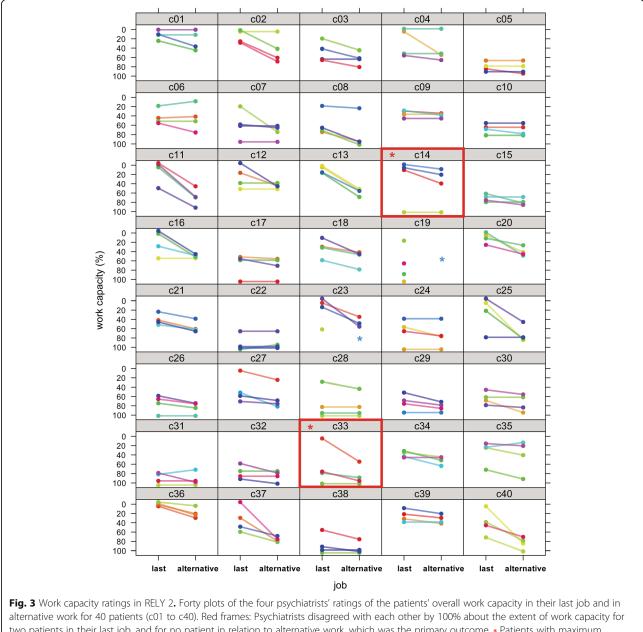
The complexity of WC evaluation brings about many more sources of variation than we could address in our study (Table 6) [5, 30]. We targeted the study to raise a low ICC (around 0.4) to a fair to good level (ICC of 0.6). Systematic efforts will be required to identify and tackle additional modifiable sources of variance in future research.

Comparisons to other studies

Systematic research on direct evaluation of WC is sparse [7]. Our recent systematic review with a low threshold for inclusion identified 16 reproducibility studies from 12 countries published over a period of 25 years [8]. Most studies were of low methodological quality, only three studies were conducted with real patients, and most reported only poor to fair reproducibility for work disability. Though, exceptions existed [31, 32].

Implications for practice and policy

Was training in functional evaluation sufficient to tackle the tasks as medical expert? A critical revision would include a review of training material, training intensity, and duration, and documention of success in expert calibration. This requirement is analogous to medical training



two patients in their last job, and for no patient in relation to alternative work, which was the primary outcome. * Patients with maximum divergent ratings. * For 'alternative work', all ratings of patient 19 and one rating of patient 23 were excluded from the analysis due to violations of the rating rules

where trainees acquire skills, e.g. in ultrasound imaging, by performing hundreds of scans under supervision in order to distinguish normal images from pathologies and discriminate similar but different pathologies.

Current expert-based WC evaluations contain many discretionary judgements that contribute to low reproducibility. Standardising the process as done in RELY 2 appears to have some but not sufficient impact. Experts have called for more tools to complement their functional judgements [33], such as the Work DisabilityFunctional Assessment Battery (WD-FAB [34, 35]) that elicits self-reported behavioural and physical impairments, or tests for mental or physical functional capacities [36]. The impact of these tests on the experts' final judgement and their agreement on WC would require empirical testing.

More far-reaching approaches would restrict the physicians' role to their professional core competences: reporting the impact of impaired health on the patients' functional capacities. Work capacity is legally defined as expected

Table 5 Interaction of various sources of variance on reliability

Illustration of the interaction of various sources of variance and their impact on the reliability measure ICC.

 $\textbf{General formula for ICC}_{abs.agree} \text{ [25]: } \frac{\sigma_{fratents}}{\sigma_{fratents}}^{2} + \sigma_{pscharsts}^{2} + \sigma_{residuals}^{2}$

Example 1 - Analogy to the situation observed in RELY 1: the ICC is calculated based on a patient variance of 500, a psychiatrist variance of 100 and a large residual (unexplained) variance of 500.

 $ICC = \frac{500}{500+100+500} = 0.45$ which corresponds to a fair discrimination of patients [26]

Example 2 - Analogy to the situation observed in RELY 2: The ICC is calculated with a patient variance of 250, a psychiatrist variance of 50 and a large residual (unexplained) variance of 250.

 $ICC = \frac{250}{250+50+250} = 0.45$ which corresponds to a fair discrimination of patients (equal to example 1)

Despite reduction of total variance, the proportionate reduction of variance across all sources of variance results in an ICC of 0.45 identical to example 1. Despite reduction of variance by half, the ability to discriminate patients in their ability to work did not change.

Example 3 - Typical situation for a reliable instrument: Most variance is explained by patient variance, with little psychiatrist variance and residual variance: patient variance of 500, psychiatrist variance of 25, and residual variance of 75. As a result, expert variance and residual variance contribute little to the total variance, indicating low measurement error. This allows excellent discrimination among patients. ICC = $\frac{500}{500+25+75} = 0.83$

earning capacity in suitable work [37]. Most physicians understand little about the diversity of modern work life, specific job demands, and their interactions with functional impairments. These tasks could be shifted to labour experts and their specific expertise. Models exist in the Netherlands [38], where medical experts establish the patients' functional profile and labour experts match potential jobs for determining wage replacement. In Sweden and Denmark, labour experts participate in interdisciplinary evaluation teams [39].

What level of variation is acceptable for WC evaluation (Figs. 1, 3, Table 1)? Insurers who commission evaluations expressed lowest tolerance for 'maximum acceptable differences' between experts, while psychiatrists who perform the evaluations showed the highest tolerance [6], albeit tolerance was half the variation observed in RELY. While crucial to get variation down, it is equally important for insurers to align their expectations with reality and abandon prospects on the precision in WC ratings that evaluations are unlikely to provide even with improved methods. Acceptable level of variation in WC evaluation is a social policy issue that requires a societal discussion, adressing the balance between the principles of fairness ('similar treatment for similar cases') versus the principle of treating each case individually – implying discretionary expert judgements and highly variable WC ratings across cases. Our stakeholder survey demonstrates a strong preference for fair and equal evaluations.

What level of agreement would be required to reach these objectives? Widely accepted guidance for evaluating psychological tests [40] require reliabilities of 0.9 for decisions on individuals. In contrast, clinical guidance acknowledges that purpose and consequences of scores determine how much error should be allowed in clinical decision-making [25]. While the functional evaluation uses instruments such as IFAP to ascertain the patients' functional capacities, the translation from functional capacities to WC is a judgement at the experts' discretion, not a measurement. Judgements will never reach the same level of

Table 6 Sources of variation. Potential factors for the three sources of variation (psychiatrists, patients, residuals) which may contribute to the variance in overall WC ratings (modified from [5, 30])

Source of variation	Factors that may impact on the variance of overall work capacity
Psychiatrists	 Experience in disability evaluation Knowledge about previous work Structuring and prioritizing of information Psychiatrists' idiosyncrasies (e.g. leniency/strictness)
Patients	 Socio-demographic features Diagnosis, severity of disorder Compliance, including malingering Skills in presenting their case Symptom exaggeration
Residuals	 Interaction psychiatrists*patients Interaction patient*last job; patient*alternative work'
	External factors: • Changes in legislation with impact on medical evaluations • Interferences of legal demands with medical judgements • Turn-over of staff involved in the studies • Overall attitude in society towards disability

reliability and agreement as fully standardised psychological tests do. Nevertheless, society needs a discussion on the desired levels, how to get there and at what price.

Future research

Unexplained variance remained a major concern in the RELY studies. Research needs to identify additional potentially modifiable sources of variance (Streiner 2014, chapter 8 [25]), such as the psychiatrist*patient interaction [5, 8, 12, 30] and may require lab-type settings [31, 32]. Reproducibility is closely linked to the population under investigation and its characteristics [13], (Streiner 2014, chapter 8 [25]). To reach an in-depth understanding of the performance of functional evaluation in social security, similar studies need to investigate other health conditions and settings. Despite current low reproducibility which badly affects validity, considerations on how to establish validity of WC evaluations beyond professional consensus are warrented.

All aspects of WC evaluations are seriously underresearched which challenges the planning of studies. We need data about potential effect sizes, sources and extent of variations, impact of expert calibration on reproducibility, criteria to decide on outcome measure, data to feed power calculations. Training experts alone may not result in acceptable reproducibility. Nevertheless, a better understanding of the cognitive approaches how medical experts come up with WC ratings may inform training. Furthermore, teaching 'functional evaluation,' a novel technique, needs iterative refinement integrating experience from practice into training curricula, including material, intensity, duration, teaching techniques, and evaluation of learning.

No study in our systematic review [8] provided recommendations on what level of reproducibility would be mandatory, desirable, or acceptable to ensure equal treatment of patients. A societal discussion would need to address alternative approaches with their advantages and limitations, how to get there and at what cost. Conceptually, to establish a direct link from functional capacity to WC would require to match ICF-based [41] functional profiles of patients with ICF-based functional features of job demands in today's working environment. The dimension of the task may require the umbrella of organisations such as World Health Organisation or International Social Security Association [1].

Conclusions

Evidence from non-randomised studies suggests that intensive training in functional evaluation may increase agreement on WC between experts, but fell short to reach stakeholders' expectations. It did not alter reliability. Isolated efforts in training psychiatrists may not suffice to tackle the complexity of the task to reach the expected level of agreement. Adding additional components in the procedures of WC evaluations may deserve considerations.

Endnotes

¹The administrative changes of the Swiss Government led to the instalment of an electronic system for random distribution of patients to registered assessment centres www.suissemedap.ch and to the implementation of strict deadlines for the delivery of reports.

Additional files

Additional file 1: Planned design versus actual conduct of the studies. Comparison of the design for the RELY study as planned with the actual conduct of the studies as RELY 1 and RELY 2. *SIM = Swiss Insurance Medicine, professional society of medical experts (DOCX 15 kb)

Additional file 2: Design of the RELY studies. Both RELY studies recruited psychiatrists from the same population (practicing experts being SIM members). Training differed in training intensity and duration to implementation. Patients were recruited from the same population through the National Disability Insurer and Suva. In RELY 2, we re-used 15 interviews from RELY 1. The 25 new RELY 2-interviews were conducted by 11 RELY 1-interviewers who were re-trained for rating. Both studies used the same implementation procedure. (PNG 45 kb)

Additional file 3: Questionnaire on Perceived Fairness. Patients' perception of the fairness of the work disability evaluation. The questionnaire had 29 items on a scale from 1 to 5 (higher scores indicate stronger affirmation) and a single item on overall perception of fairness on a scale from 10 to 0. The table shows five typical items. (DOCX 18 kb)

Additional file 4: Patient flow in RELY 1. * n = 1 missing due to violation of rating rules (JPG 67 kb)

Additional file 5: Patient flow in RELY 2. *: n = 5 missing due to violation of rating rules (JPG 74 kb)

Abbreviations

95%CI: 95% confidence interval; GRRAS: Guidelines for Reporting Reliability and Agreement Studies; ICC: Intraclass correlation coefficient; ICD 10: International Classification of Diseases (10th revision); ICF: International Classification of Functioning, Disability and Health; IFAP: Instrument for Functional Assessment in Psychiatry; OECD: Organisation for Economic Cooperation and Development; RELY: Reliable disability EvaLuation in psychiatrY; SMBA: Sociaal-Medische Beoordeling van Arbeidsvermogen ('Socio-Medical Assessment of Work Capacity'); Suva: Swiss National Accident Insurance Fund; WC: Work capacity

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Authors' contributions

RK, WdB, KF, RM1, JJ, UHR, RM2, and JWB conceived and designed the study. RK, KF, WdB obtained the funding. RK, WdB, RM1, JJ, HS, UHR, RM2 recruited psychiatrists. MB, DvA, NV, OB, and UHR recruited patients. WdB, RM1, ME, and OH trained psychiatrists in functional evaluation. WdB, MB, DvA, and NV supervised the psychiatrists' rating and data entry. RK, WdB, KF, RM1, EC, UHR, RM2 monitored progress. TZ and DvA analyzed the data, TZ wrote the statistical report. All interpreted the data. RK and DvA drafted the manuscript, all revised it critically for important intellectual content. RK, WdB, KF had full access to all the data in the study. They take responsibility for the integrity of the data and the accuracy of the data analysis. All authors read and approved the final manuscript.

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Availability of data and materials

The datasets used and analysed during the current study are available from the corresponding author on reasonable request.

Ethics approval and consent to participate

All study procedures were approved by the cantonal ethics committees in Basel (EKBB, the lead ethics committee: decision 21/13; 22 Jan 2013, Dec 2014), Berne (KEK Z033/13), Lucerne (EK 13066), Zürich (KEK-ZH-Nr.2013–0329); Amendmend RELY 2 (EKBB, lead ethics committee, Approval 22 Feb 2015); the data protection officers of Basel-Stadt; Swiss National Science Foundation, Federal Social Insurance Office, Swiss National Accident Insurance Fund (Suva), and Disability Insurance Office in Zürich. All patients provided written informed consent according to procedures approved by the ethics committees.

Consent for publication

Not applicable.

Competing interests

None of the authors received support from any external organization or company for the submitted work. No financial relationships with any organizations that might have an interest in the submitted work in the previous three years; after data collection was finished (07/2016), RK became head of the Medical Competence Center of Suva, Lucerne. No other relationships or activities that could appear to have influenced the submitted work.

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